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18th Annual Report

Joint

Legislative Committee

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Aging

STATE DOCUMENTS

South Carolina
General Assembly

May 1987

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I. INTRODUCTORY STATEMENT

May, 1987

To the Honorable Carroll A. Campbell, Jr., Governor of South Carolina, and members of the General Assembly of South Carolina:

The Joint Legislative Study Committee on Aging is pleased to submit the Eighteenth Annual Report of the Committee.

Fourteen pieces of legislation were introduced by the Committee this session and other legislation related to aging interests has been supported.

This report details our legislative priorities and the activities of the Committee during the 1986 interim and the 1987 legislative session.

We say goodbye to two of our gubernatorial appointees, Dr. C. Julian Parrish, serving from 1978-1986 and Dr. J. Carlisle Holler, serving from 1983-1986. We appreciate the dedication of these two fine gentlemen to the work of the Committee.

We welcome Thomas D. Stilwell, Inman; Joseph C. Strickland, Columbia, new appointees by Governor Campbell and Gloria Sholin, Hilton Head, reappointed.

Also, we welcome Ruth Q. Seigler as the new Executive Director of the S.C. Commission on Aging. She assumes the position held by our good friend Harry Bryan who retired June 30, 1986.

This year our Committee, in cooperation with the University of South Carolina, College of Social Work, provided legislative placements for two Masters in Social Work candidates, Jo Anne St. Clair and Debra Blakeley. This arrangement proved to be very beneficial to all parties.

A Directory of Retirement and Life Care Communities in South Carolina was published in March 1986 and distributed to the General Assembly and the Area Agencies on Aging and through the state library system.

Between 1980 and 1985, the 65+ population in South Carolina increased by 19.2%. What will be the impact on our state of this dramatic change?

Our Committee encourages geriatric research, seeks reliable data for planning and is sensitive to the health and economic security needs of all older South Carolinians.

We look forward to our annual public hearing on October 7, 1987 and will continue to address our unfinished agenda in the 1988 legislative session.

Respectfully submitted,

Patrick B. Harris, Chairman, Representative
Dave C. Waldrop, Jr., Vice-Chairman, Representative
Dill Blackwell, Representative
William W. Doar, Jr., Senator
Peden B. McLeod, Senator
Isadore E. Lourie, Senator
Gloria H. Sholin, Gubernatorial Appointee
Thomas D. Stilwell, Gubernatorial Appointee
Joseph C. Strickland, Gubernatorial Appointee

II. BRIEF HISTORY

In 1959 the first Joint Legislative Committee "to study the needs and problems relating to the aged citizens in South Carolina" was created. This Committee continued its work until 1963. By 1969 the need for a committee to study the problems of the elderly in South Carolina was again evident and the legislature created such a committee under Concurrent Resolution No. 1286. This Committee continued under the authority of continuing resolutions until 1978 when the General Assembly found "the Committee to Study Public and Private Services, Programs and Facilities of the Aging fulfills a necessary and continuing legislative need and that the functions of the Committee can be more properly fulfilled by a permanent Committee," Act 402, Appendix G.

The Committee is made up of three members of the Senate, appointed by the President of the Senate, three members of the House, appointed by the Speaker, and three members appointed by the Governor. Serving as chair of the Committee have

been, Representative Martha Thomas Fitzgerald, 1959-1963; Senator Richard W. Riley, 1969-1976; Senator Hyman Rubin, 1977-1984. Representative Patrick B. Harris is the current Chairman, elected on November 29, 1984.

Sarah C. Shuptrine was the first Director of Research. Keller H. Barron, formerly Bumgardner, succeeded her as Director of Research in 1979. Former members who have contributed their time and talents to the Committee are listed in Appendix H.

Legislation related to aging interests enacted since 1969 is summarized in Appendix F.

III. LEGISLATIVE PRIORITIES 1987 SESSION

The Annual Public Hearing of the Study Committee on Aging was held on October 1, 1986. Twenty-six persons appeared before the Committee and written testimony was submitted by three persons. State agencies, commissions, organizations, service delivery groups and individual interests were represented. The persons testifying and their subject matter are listed in Section VIII.

The testimony presented before the Committee by these organizations representing the concerns and needs of the elderly is considered by the Committee in establishing its legislative priorities and focus for the upcoming legislative session.

The record of the hearing is available in the office of the Committee, 212 Blatt Building. Transcription copies are provided to appropriate state agencies and upon request to individuals and organizations.

The Committee met on October 22, 1986 to review the testimony presented, to discuss proposed legislation and to receive reports on issues under study. A second meeting of the full Committee was held on December 9, 1986 to review legislation which had been prefiled in the House and Senate, to review legislation which had been prepared for filing, to receive updates on potential legislation and to receive reports of studies and programs of interest for elderly South Carolinians.

The following are considered legislative priorities by the Committee:

In-Home Support Services for the Frail Elderly

South Carolina is experiencing rapid, significant growth in its elderly population. There are approximately 34,000 persons 65 and older who are chronically ill and are in need of services which would allow them to prevent or delay institutionalization. These individuals do not meet the income or level of care requirements for the Medicaid Long Term Care program. Services such as Case Management, Adult Care, Respite Care, Homemaker/Personal Care would be provided by the S.C. Commission on Aging through the local Councils on Aging on a sliding scale fee basis to the frail elderly. It will cost \$2.5 million to fund these services. The Committee introduced creative legislation to provide the needed revenue.

Bills introduced:

Bingo Tax - H.2031, S.151

Marriage License Fee Increase - H.2032, S.152

Amendments to other related bills:

Marriage License Fee Increase - H.2187

Repeal of Mandatory Retirement

With the passage of amendments to the Age Discrimination in Employment Act (H.R.4154) on October 17, 1986, Congress outlawed mandatory retirement on the basis of age alone for public and private workers, exempting law enforcement officers, firefighters and tenured university professors for a seven-year transition period until 1993.

The Committee, working with the State Human Affairs Commission and the State Retirement System, introduced legislation to repeal the mandatory retirement provision of S.C. law and conform it to the federal legislation.

Bills introduced:

H.2078, H.2407

S.379

Retiree Benefit Adjustment

South Carolina's oldest state retirees were employed when salaries were comparatively low. Their current pensions are based on their base pay at retirement. Legislation was sought which would provide a means to alleviate the financial hardships of elderly retirees.

The Committee introduced legislation which has been referred to as the "one-plus-one" plan, which adds to each retirees' base benefit pay \$1.00 per month for years of service plus \$1.00 per month for the years of retirement. This one-time increase does not affect cost-of-living benefit adjustments or earnings ceilings by law. (H.2575) was later introduced to provide adjustment only for those persons retiring prior to July 1, 1972.

Bills introduced:

H.2041, H.2575

S.142

Homestead Tax Exemption

Homestead Tax Exemption was first approved by the electorate in a public referendum on November 3, 1970 to provide equitable tax relief for elderly South Carolinians. Since its inception the Act has been amended several times to expand the group of taxpayers who are eligible for the exemption, as well as to raise the amount exempted to keep pace with inflation and rising reassessments. The Committee proposed an increase in the Homestead Tax Exemption from \$20,000 to \$30,000 for persons 65 and over, permanently disabled and blind. In 1985, the state reimbursed city and county governments \$22 million for 233,051 persons who received homestead exemption. Each additional \$1000 would cost the state approximately \$1 million.

Bills introduced:

H.2026

S.130

Long Term Care Insurance Model Act

There is an increasing demand and need for alternative funding sources to cover the high cost of skilled, intermediate and custodial care for the frail elderly.

Increasingly, private insurance companies are offering policies to pay for these long-term care services. This legislation is intended to promote the public interest, promote availability of long-term care insurance, protect applicants from unfair and misleading sales and enrollment practices, establish standards for policies, facilitate public understanding and comparison of policies, and facilitate flexibility and innovation in the development of long-term care coverage.

Bills Introduced:

H.2673

S. 603

RELATED LEGISLATION:

The need for the following legislation resulted from previous public hearings where individuals and groups expressed concern and interest in the enactment of legislation to address specific problems. Committee and staff members have been involved in committee meetings which developed the specific legislation.

Retirement/Life Care Communities

South Carolina is surpassing the national average in the increase of its population that is 65 and older. Between the years 1980 and 1990 this population is expected to increase by 44.6, partly attributable to retirees moving to South Carolina and the "sunbelt". Development corporations are beginning to show interest in providing retirement facilities for this increased population.

The Committee is interested in protecting both consumers and providers and encourages research into this fast-growing industry.

Bill introduced:

S.252

Mandatory Pre-Admission Screening Long Term Care

Many individuals enter a nursing home using their own personal funds to cover their expenses and expect Medicaid to cover their payments when their income is exhausted. However, frequently these individuals are not eligible for Medicaid because they need a lesser degree of medical care than that being provided.

Since the average private-paying nursing home patient is forced to convert within six months, the Committee deems it to be in the individual's best interest to be assessed prior to admission. This assessment would determine the level of care needed and whether these services could be provided in the community.

Bill introduced:

S.254

Nursing Home Licensing Act of 1987

At the 1986 Public Hearing, as in past public hearings, the concern over the lack of available Medicaid nursing home beds was expressed. The Committee endorses legislation which would require nursing homes to contract for the desired number of Medicaid eligible days for reimbursement annually. This allows the state to determine how many nursing home beds it is contracting for annually and for nursing homes to determine their level of participation in the Medicaid program.

Bill introduced:

S.251

No. 14
Updated through 6/3/87

JOINT LEGISLATIVE COMMITTEE ON AGING

LEGISLATIVE UPDATE 1986-87

Bill Status - Legislative Information
1-800-922-1539 (toll-free)
Columbia: 734-2060

Description

House No. Senate No. Sponsors

Status

HOMESTEAD EXEMPTION
Increase to \$30,000

H.2026.....P. Harris, Blackwell, Waldrop

Ref. to House Ways & Means 12/3/86
Kirsh, subc. chmn. - Klapman,
Felder, Lewis, J. Harris, Boan
Staff: Rosalyn Frierson
Carry over to 1988-2/3/87

S.130.....Lourie, McLeod, Doar

Ref. to Senate Finance 11/10/86
Waddell, subc. chmn. - Dennis,
Drummond: Adjourned debate

RETIREE BENEFIT ADJUSTMENT

Add to base \$1.00 per year of service,
\$1.00 per year retired, from system

H.2041.....P. Harris, Blackwell, Waldrop

Ref. to House Ways & Means 12/10/86
P. Harris, subc. chmn. - Gordon,
Mattos, Evatt, Blanding, Rogers
Staff: Mary Dennis Clark
Adjourned debate-2/4/87
Ref. to Senate Finance 11/24/86
Waddell, subc. chmn. - Dennis,
Drummond

S.142.....Lourie, McLeod, Doar

RETIREE BENEFIT ADJUSTMENT

Add to base \$1.00 per year of service,
\$1.00 per year retired, for retirees who
retired prior to July 1, 1972.(To take effect
July 1, 1988)

H.2575.(amended).....Blackwell, P.Harris, Waldrop

Passed House 4/21/87
Ref. to Senate Finance: Subc. chmn-
Lindsay; McLeod, Land

BINGO TAX

for Alternative Care for the Elderly
To require that license fees and
admission taxes be used for Alternative
Care for the Elderly

H.2031.....P. Harris, Waldrop

Ref. to House Ways & Means 12/3/86
McAbee, subc. chmn. - McTeer, Elliot,
Edwards, Holt, Winstead
Staff: Sue Hooks
Adjourned debate

S.151.....Lourie, McLeod

Ref. to Senate Finance 12/1/86
J. V. Smith, subc. chmn. - Leatherman,
T. Moore; Tabled 2/24/87

BINGO TAX

To increase license fees and admissions taxes
to provide for local parks and recreation
development

H.2085.(amended).....J. Rogers et. al

Passed House 3/25/87
Ref. to Senate Finance 3/25/87
Recalled and ref. to Sen. Judiciary
4/2/87
Reported our maj. fav. (as amended)
5/27/87 minority unfav.
Passed Senate with amend. 6/3/87
Conference committee report due 6/25

LONG TERM CARE INSURANCE ACT

To enact the Long Term Care Insurance Act,
to promote public interest and availability of
policies, to protect applicants, to establish
standards, to facilitate flexibility and
innovation in the development of long term
care insurance coverage

H.2673.(amendments proposed).....P.Harris, Helmly, Blackwell,
Waldrop

Ref. to House Labor, Comm., Industry
3/17/87 - Subc. Chmn. J. Bradley;
Alexander, Bailey, Kohn, McLeod,
Neilson, Ogburn: Adjourned debate

S.603.....Sen. Medical Affairs

Ref. to Senate Banking & Ins. 4/1/87

/0356/

JOINT LEGISLATIVE COMMITTEE ON AGING LEGISLATION (Cont'd)

Page Two

DescriptionHouse No.Senate No.SponsorsStatusMARRIAGE LICENSE STATE FEETo increase fee to \$10.00 to provide
for Alternative Care for the Elderly

H.2032.....P. Harris, Waldrop

Ref. to House Ways & Means 12/3/86
Carnell, subc. chmn. - Heimly,
Washington, Keyserling, Blackwell,
McKay. Staff: Frank Fusco
Tabled 2/3/87

S.152.....Doar, Lourie, McLeod

Ref. to Senate Finance 12/1/86
J. V. Smith, subc. chmn. - Leatherman
T. Moore; Adjourned debate 2/24/87MARRIAGE LICENSE STATE FEETo increase to \$15.00 and divide
between OSS Shelters and Alternative
Care for the ElderlyH.2187...(amended).....Keyserling, Evatt, T. Rogers,
Rudnick, Foxworth,
J. Harris, Lewis, Shelton, Neilson
J. Rogers, Moss, Whipper, Hearn, McTeerRef. to House Ways & Means
Report: Favorable w/amendments 2/10/87
Adjourned debate to 3/10/87
Objections: Arthur, Blackwell, Cooper,
Day, Foxworth, J.C. Johnson, McEachin,
Mappus and O. Phillips 3/10/87REPEAL of MANDATORY RETIREMENTAmendments to the Human Affairs Law
to conform to the federal Age Discrimination
in Employment Act

H.2078.....P. Harris, Blackwell, Waldrop

Ref. to House Med., Military, Public
and Municipal Affairs. 1/13/87
Moss - Subc. chmn.
Subc. report: Tabled 4/7/87

S.178.....Lourie, Doar, McLeod

Ref. to Senate Judiciary 12/22/86
Tabled 3/3/87REPEAL of MANDATORY RETIREMENTAmendments to the Human Affairs Law and the
Retirement System for judges and solicitors
to conform to the federal Age Discrimination
in Employment Act

H.2407.....P. Harris, Blackwell, Waldrop

Ref. to House Med., Military, Public
and Municipal Affairs. 2/5/87
Subc. chmn.-Moss: Adjourned debate
Passed Senate 3/12/87
Passed 3rd reading House, reconsidered:
Committed to House Ways & Means 5/6

S.379.(amended)..Lourie, Doar, McLeod

MEDICAID NURSING HOME REFORM ACT
OF 1987Establishes a procedure for the
allocation of Medicaid beds.H.2212.....Blackwell, Alexander
(See S.251)Ref. to House Med., Military, Public
and Municipal Affairs.
Subc. chmn.-Derrick

<u>Description</u>	<u>House No.</u>	<u>Senate No.</u>	<u>Sponsors</u>	<u>Status</u>
<u>STATE BOARD OF DENTISTRY</u> Extend services of Dental Hygienists to institutions	H.2280.....		Gregory, White	Tabled in House Med., Military, Public and Municipal Affairs 4/28/87
		S.315.....	Drummond	Ref. to Senate Medical Affairs 1/28 Report: Favorable 4/7/87 On Senate Calendar for 2nd reading
<u>STATE BOARD OF MEDICAL EXAMINERS</u> Allow supervision of two physician assistants		S.367.....	Drummond	<u>Passed Senate</u> w/ amendment 4/1/87 <u>Passed House</u> Ordered for Ratification 5/26
<u>VEHICLE REGISTRATION/ OVER 65</u> To provide a registration fee of \$10 instead of \$15 for persons over 65		S.156.....	McConnell	Ref. to Senate Transportation 12/8/86
<u>ABSENTEE BALLOTS</u> To provide absentee ballots for persons attending sick or handicapped persons		S.166.....	Holland	<u>Passed Senate</u> w/amends. 4/7/87 <u>Passed House</u> Ordered for Ratification 5/21/87
<u>PATIENT CARE ADVISORY COMMITTEE</u> To require each hospital to establish patient care advisory committees.	H.2094.....		Keyserling	Ref. to House Med., Military, Public and Municipal Affairs. Derrick-sub chmn. - Aydtette, Davenport 12/31/86
<u>TRUCK REGISTRATION</u> To establish an annual registration and license fee of \$10 for persons 65 or older for one personal truck. To not require persons over 65 to pay annual fees for personnel use truck	H.2011..... H.2229.....		Ferguson, P. Bradley Hearn, M.D.Burris, Corning McBride, McLeod, Rogers	<u>Passed House</u> w/ amendments 2/25/87 Sent to Senate Transportation 3/3/87 Tabled in Educ. & Public Works 2/10/87
<u>CAR REGISTRATION - HANDICAPPED PERSONS</u> Eliminates annual registration and license fee for persons who are handicapped and own passenger or property carrying vehicles.	H.2276.....		L. Phillips, Blackwell, Petty	Ref. to House Education and Public Works 1/27/87 Report: Tabled in subcommittee
<u>EMERGENCY ADMISSION TO MENTAL HEALTH FACILITY</u> To require results of a complete physical examination for persons 55 or older must accompany petition for emergency admission	H.2102.....		P. Harris, J. Harris, Helmly	<u>Passed House</u> 3/5/87 <u>Passed Senate</u> 5/27/87 House must concur in Sen. amend.
		S.257.....	T.E. Smith, Bryan, Hayes	Ref. to Senate Medical Affairs 1/15/87
<u>LOTTERY</u> Proceeds to pay for medical care for indigent person and remaining provisions to be used for educational purposes		S.196.....	Shealy	Ref. to Senate Judiciary 1/13/87

DESCRIPTION
NURSING HOME LICENSING ACT OF 1987
 To substitute nursing homes for nursing care and intermediate facilities definitions and to amend Chapter 7 Title 44 relating to Medicaid beds and the franchising application

House No.

Senate No.

Sponsors

Status

S. 251, (amended)..Leatherman
 (pre-admission screening)

Passed Senate 4/29/87
Passed House 6/2/87
Ratification No.____
Act No.____

AGING PROGRAMS BY AGENCIES

To require the Commission on Aging to develop and implement a program to educate citizens re: long term care services and home equity conversion to study volunteer service credit program to require Dept. of Insurance to review long term care insurance, to require Commission on Consumer Affairs to study life care communities.

S. 252, (amended)..Leatherman

Passed Senate 4/1/87
Passed House 6/2/87
Ratification No.____
Act No.____

LONG TERM CARE COUNCIL

To create the Long Term Care Council and provide for its composition, duties, and responsibilities

S. 253, (amended)..Leatherman

Passed Senate 4/1/87
Passed House 6/2/87
Ratification No.____
Act No.____

MEDICAID

To direct the Health and Human Services Finance Commission to implement changes on the Medicaid Program, to establish a sufficient personal needs allowance, to mandate assessment for nursing home applicants, to prevent discrimination against Medicaid patients, and to study other changes.

S. 254.....Leatherman

Ref. to Senate Medical Affairs 1/16/87
 Neil Smith, subc.chmn.-Pope, Mitchell
 Claire Prince, staff. Amended 3/17/87

MOBILE HOME OWNER

Revises definition of dwelling unit under the Landlord/Tenant Act to include real property that is leased to the owner of a mobile home to locate home on property.

S. 155.....McConnell

Ref. to Senate Judiciary 12/8/86
 Report: Favorable 1/28/87
 Recommitted to Sen. Jud. 3/3/87

PRESCRIPTION EYEGLASSES

Exempts gross proceeds of sale of prescription eyeglasses

H. 2297.....Rudnick

Ref. House Ways & Means 1/28/87
 Subc. chmn.-Kirsh: Tabled

<u>Description</u>	<u>House No.</u>	<u>Senate No.</u>	<u>Sponsors</u>	<u>Status</u>
<u>SOCIAL SECURITY "NOTCH" REFORM - CONCURRENT RESOLUTION</u>				
Memorializes the Congress and President of the U.S. to enact legislation to equalize old age benefits under the Social Security program for persons who have similar wage histories, regardless of the date they become age 62.	H.2520.....	S.370.....	Moss, Ogburn, R. Brown, Neilson M.C. Smith, Doar, Lourie, McLeod, et. al.	Introduced 2/11/87 <u>Passed Senate</u> 2/19/87 <u>Passed House</u> 2/19/87
<u>INCOME TAX DEDUCTIONS (RETIREMENT) - \$3000 to \$6000</u>				
Increases the deduction for retirement pay from \$3000 to \$6000 for persons who are retired federal civil service employees, retired from the armed services, and certain retired persons 65 or their spouses in regard to pension benefits.	H.2417.....		Burriss	Referred to House Ways & Means 2/5/87 Tabled
<u>INDIVIDUAL MEDICAL ACCOUNT ACT</u>				
Provides for the Individual Medical Account Act whose purpose is to pay medical, dental, and long-term care expenses.		S.343.....	McLeod	Ref. to Sen. Medical Affairs 2/3/87 Subc. chmn - McLeod
<u>S.C. HOSPITAL COMMISSION</u>				
Creates the S.C. Hospital Commission, to provide its duties and responsibilities, and provide penalties for violations.	H.2315.....		Rudnick	Ref. to House Med., Military, Public and Municipal Affairs - 1/28/87 Subc. chmn-Derrick
<u>CONCURRENT RESOLUTION - MRS. LYNDA WALDROP KESLER</u>				
In sympathy from the members of the General Assembly to the family and friends of Mrs. Lynda Waldrop Kesler of Newberry, sister of the Honorable Dave C. Waldrop, Jr.	H.2022.....		Harvin, et. al.	Ref. to Invitations & Memorial Resolutions 12/3/87 Introduced and <u>adopted</u> 1/13/87
<u>CONCURRENT RESOLUTION - DR. E. JOHN LEASE</u>				
In sympathy from the members of the General Assembly to the family and friends of Dr. E. John E. Lease of Greenwood upon his death.	H.2352.....		P. Harris, Carnell	Introduced and <u>adopted</u> 2/3/87
<u>PROBATE CODE REFORM</u>				
Technical amendments to the revised Probate Code as passed in 1986.	S.530.....		Senate Judiciary Committee	<u>Passed Senate</u> 4/30/87 Ref. to House Judiciary 5/5/87 Report: Fav. w/amend 5/27/87 House amended 5/1/87 Debate interrupted

SELECTED LEGISLATION RELATED TO AGING INTERESTS

<u>Description</u>	<u>House No.</u>	<u>Senate No.</u>	<u>Sponsors</u>	<u>Status</u>
<u>ELDERLY HOME MEALS EXEMPT FROM SALES TAX</u>				
Provides for sales tax exemption of gross proceeds of the sales of meals or foodstuffs provided at home to elderly or disabled persons to or by nonprofit organizations that receive charitable contributions for the purpose of providing meals	H.2607.....		Elliott, Pearce, Thrailkill, Barfield	Passed House w/amend. 5/27/87 Ref. to Senate Finance 5/28/87 Received 2nd reading 5/29/87 Ref. Senate Finance 3/5/87
		S.491.....	Long	
		S.620.....	Long	Ref. Senate Finance 4/7/87
<u>TERM LIFE INSURANCE POLICY</u>				
Prohibits insurers writing term life insurance from reducing the principal amount payable under unless the premium has remained the same since the inception and provides that a term policy may not be terminated because of age except for nonpayment of premium	H.2602.....		Thrailkill, Sharpe, Holt, Pearce, J. Brown, Whipper, Jones, K. Bailey Elliott, Washington and Gilbert	Ref. to Labor, Commerce and Ind 3/4/8 Subc. Chen - J. Bradley Tabled 5/12/87
<u>HEALTH MAINTENANCE ORGANIZATIONS REGULATIONS</u>				
Provides comprehensive legislation to regulate health maintenance organizations		S.616.....	Banking & Insurance Committee	Passed Senate 4/8/87 Passed House 4/30/87 Ratification No. 119 Act No. 83 Effective date 5/14/87
<u>STATE HOSPITAL CONSTRUCTION ACT AMENDMENTS</u>				
Provides a state medical facilities plan and the consolidation of licensing requirements for facilities such as adult day care facilities	H.2539.....		Evatt, Cooper, Blackwell, Kay, Townsend, Snow, Shelton, Helmly Taylor, Foster	Passed House with amend. 5/7/87 Ref. to Sen. Medical Affairs 5/12/87
<u>DRIVER'S LICENSE</u>				
To require persons 65 and over to demonstrate driving efficiency when renewing a driver's license	H.2936.....		Fair	Ref. to Educ. & Public Works 4/14/87
<u>HOUSING</u>				
To provide that beneficiaries of the S.C. State Housing Authority Act include elderly persons and families and handicapped persons	H.2986.....		Brown, Boan	Ref. to Med., Mil., Public and Mun. Affairs 4/14/87; Subc. chmn-Moss Ref. to Banking & Insurance
		S.653.....	Lindsay	

VI. STATUS OF COMMITTEE INTERESTS GENERAL APPROPRIATION BILL, 1987-88

Description	Budget and Control Board		House Passed		Senate Finance		Final	
	Total Funds	State Funds	Total Funds	State Funds	Total Funds	State Funds	Total Funds	State Funds
*Community Long Term Care Pro. (Sec. 40)	\$14,155,987	\$3,534,459	\$14,155,987	\$3,534,459	\$14,155,987	\$3,534,459	\$14,155,987	\$3,534,459
**Nursing Home Providers (Sec. 40)	85,171,489	22,749,303	88,302,705	23,585,653	96,072,245	25,083,826	96,072,245	25,083,826
Commission on Aging (Sec. 50)	11,625,736	1,739,767	11,625,736	1,739,767	11,651,687	1,765,718	11,905,673	1,765,718
Homestead Exemption (Sec. 125)								
Counties	20,082,212	20,082,212	20,584,930	20,584,930	20,584,930	20,584,930	20,584,930	20,584,930
Municipalities	4,705,877	4,705,877	4,822,770	4,822,770	4,822,770	4,822,770	4,822,770	4,822,770
Joint Leg. Study Comm. on Aging (Sec. 3K15)	64,682	64,682	64,682	64,682	64,682	64,682	64,682	64,682
Retirement News-Letter (Sec. 16K)		24,100		24,100		24,100		24,100

*Proviso 40.3 - Long Term Care Policy Council shall include one member from House and Senate to the Council. (House passed)
(Senate deleted Proviso 40.3)

**Proviso 40.26 - \$1 million of additional general funds appropriated for Nursing Home Providers must be expended only for newly constructed Medicaid beds that first participate in the Medicaid program after July 1, 1987. (House passed)
(Senate passed House provision and added "2) facilities that contract with Medicaid for 1988 that did not contract in 1987 3) facilities awarded CON's for Medicaid participate after July 1, 1987")

VII. SOUTH CAROLINA COMMISSION ON AGING

In 1971 the General Assembly designated the South Carolina Commission on Aging as the State governmental agency to administer the Older Americans Act.

Harry R. Bryan served as Director of the S.C. Interagency Council on Aging from its beginning in September, 1966 and as Executive Director of the SC. Commission on Aging from its inception in 1971 until his retirement on June 30, 1986.

The Commission on Aging appointed Ruth Q. Seigler as its Executive Director in August, 1986. Under Mrs. Seigler's leadership a Strategic Planning Process has been initiated this year through which the following Mission Statement was developed and adopted by the Commission:

The South Carolina Commission on Aging's mission is to enhance the quality of life of older South Carolinians. The Commission is the statewide leader for advocating, planning and developing resources to meet the present and future needs of older persons; and for developing and coordinating a comprehensive service delivery system. Further, the Commission promotes education, research, and training in the field of gerontology.

The Commission has identified a number of priorities for future activities which include a major emphasis and commitment to long range planning and advocacy for the needs of older South Carolinians and to enhancing its relationship with the General Assembly and other State Agencies to insure effective coordination and cooperation on behalf of older South Carolinians.

The Commission is made up of one member-at-large appointed by the Governor and six members, one from each Congressional District appointed by the Governor with the advice and consent of the Senate, to serve for four year terms; one Representative appointed by the Speaker of the House and one Senator appointed by the President of the Senate serving ex-officio.

Commission Members:

2nd District - Rev. M.L. Meadors, Jr., Chairman
(1988) Columbia
1st District - David S. Spell (1989) Charleston
3rd District - Thomas I. Dowling (1988) Greenwood
3rd District - Jack H. Keel (1988) Barnwell
4th District - Elizabeth Gower (1989) Greenville
4th District - Dr. C.M. Johnson (1989) Spartanburg
5th District - Ruth Hall (1987) Great Falls
5th District - Nellie Claire Brown (1987) Rock Hill
6th District - To be appointed (1990)
At Large - To be appointed at the expiration of
the terms of all present members.

Address:

The office of the Commission is located at 915
Main Street, Columbia, 29201. Telephone - 734-3203.

VIII. ACTIVITIES**PUBLIC HEARING**

The annual public hearing of the Study Committee
on Aging was held in Columbia on October 1, 1986 in
the hearing room of the Blatt Building. Minutes of
the hearing are available for review at the office
of the Committee, 212 Blatt Building, Columbia, S.C.
Persons testifying and their subject matter follow:

OPENING REMARKS, Chairman Patrick B. Harris

Rev. M.L. Meadors, Jr., Chairman, SC Commission on
Aging

-Introduction of New Executive Director

Ruth Seigler, Executive Director, SC Commission on
Aging

-Recognition of Dr. George Fulton, Older S.C.
for 1986

-Alternative Care for the Elderly

-Statewide Management Information System

-Long Term Care and Medicare Supplemental
Insurance

-Life-Care Communities

Dolores Macey, Chairperson, SC Commission on Aging,
State Advisory Committee, Alzheimer's Disease and
Related Disorders

-Report of Committee Activities, 1985-86

Dr. Sue L. Scally, Vice-Chairperson, SC Commission
on Aging, State Advisory Committee, Alzheimer's
Disease and Related Disorders

-Review of State Policy and Programs
Recommendations

-National Program to Conquer Alzheimer's Disease

Kay Jamerson-McDonagh, President, SC Association of
Council on Aging Directors

-Bingo Tax Revenue for Community Services

-Mandate to SC Commission on Aging for Planning
and Service Coordination

Fletcher Spigner, Executive Director, Council on
Aging of the Midlands

-Single State Agency

Cindy McIntee, Project Director, Legal Services for
the Elderly, Columbia Urban League

-Social Security and Retirement Disability
Representation

-Domestic Abuse

-Fraud

-Wills, Power of Attorney

Jean Buck, Upstate Social Workers Concerned with
Nursing Home Placement for the Elderly

-Nursing Home Placement for Medicaid Patients

-\$25 Medicaid Personal Allotment

-Patients Without Responsible Parties or Family
Support

William V. Bradley, State Ombudsman, Governor's
Office of Health and Human Services

- Implementation of Living Wills
- Medicaid Nursing Home Bed Availability
- Hospital Swing Bed Utilization
- Adult Protective Services Amendments
- Receivership Law for Nursing Homes
- Volunteer Ombudsman Programs Funding

Johannah G. Gold, Site Manager, Miriam Brown Senior
Citizens Site, Charleston

- Adult Day Care Funding and Transportation

Dolores F. Wilke, Director, Community Long Term
Care Program, Health and Human Services Finance
Commission

- Community Long Term Care Activity
- Mandatory Pre-Admission Nursing Home Applicant
Screening
- Funding Alternatives for Long Term Care Services

Virginia Campbell, Geriatric Specialist Advisory
Council, Dept. of Mental Health

- Intensive Care Facility Beds for the Mentally Ill
- Availability, Funding, Consultation Resources
- Day Care, Boarding Home, Homebound, Programming
and Funding

J. Randal Lee, Executive Director, SC Health Care
Association

- Need for Medicaid Bed Increase

Beverly Lomax, Project Director, SC Older American
Volunteer Program Association

- Foster Grandparents
- Senior Companion
- Retired Senior Volunteer Programs

Vera L. Vincent, Chairman, AARP State Legislative Committee

- Health Care Cost
- Statewide Community Services Program
- Access to Services for Medicare and Medicaid Recipients
- Pre-admission Screening for Long-term Care Services
- Length of Service Retiree Benefit Adjustments
- Homestead Exemption Increase

Jack Norris, Citizen, Greenville

- Medicare Reimbursement Procedures

Frank McCraw, Citizen, Cassatt

- Medication Usage
- Health Insurance

William K. James, Commissioner, SC Commission for the Blind

- Independent Living Program for the Elderly Blind

James L. LeBlanc, Attorney, Columbia

- Death with Dignity Amendments

Marilyn H. Koerber, Gerontological Nursing Special Interest Group, SC Nurses Association

- Training, Research, Service to Older Adults

Leon Powell, Citizen, Columbia

- Lack of Appropriate Institutional Level of Care for Needy Patients

Mary Heriot, SC Federation of Older Americans

- Comprehensive Service Plans
- Age Discrimination, Employment Services
- Eliminate Mandatory Retirement Age
- Share-a-job
- Uninsured Health Insurance Pool

Leslie Gilbert, President, SC Retired Educators Association

- "One-Plus-One" Benefit Adjustment Plan
- Homestead Exemption Increase
- In-Home Services for All

Steve Richardson, Office of Health Education, Dept. of Health and Environmental Control

- Live Better Longer Project

Dr. Ernest Furchtgott, Director, SC Gerontology Center

- Directory of Personnel
- Index of Gerontological Data Bases, Speakers, Library Resources
- Need for Research and Information

Dr. Ronald Burton, President, The Center for Social Welfare Concerns, Inc.

- Drugs and the Elderly

Written statements submitted:

Roy L. Ferree, Attorney, Greenville

- Death with Dignity Amendments

Thomas E. Brown, Director, Office of Program Management, SCDHEC

- Development of a New Data Base for Planning Services and Programs
- Provision of In-Home Services for the Frail Non-Medicaid Elderly

Jim Hollingsworth, Citizen, Charleston

- "The Slide to Auschwitz"

ISSUES UNDER REVIEW:

1. Mandatory Pre-Admission Screening for Long Term Care
2. Alzheimer's and Related Disorders State Policy Review

3. Retirement/Life Care Communities Regulations
4. Impoverishment of Spouse for Medicaid Eligibility

LEGISLATIVE UPDATE AND BILL SUMMARIES

The status of legislation introduced by the Committee and other selected legislation related to aging interests is summarized periodically during the session. This information entitled "Legislative Update" is very popular among legislators, the aging network organizations and interested individuals. The "Update" is distributed upon request.

Also available are bill summaries on Homestead Exemption, Retiree Benefit Adjustment, Bingo Tax, Marriage License State Tax and the Patient Care Advisory Committee. The headings are History/Background, Purpose/Problem, Fiscal Impact, Proposed Bill and Support.

SENIOR CITIZENS' DAY WITH THE LEGISLATURE

This year the S.C. Federation of Older Americans, the S.C. Gerontological Society, the S.C. Retired Educators, the American Association of Retired Persons and the S.C. Commission on Aging sponsored Senior Citizens' Day with the Legislature on March 31, 1987. The Committee staff assisted in the planning of the day long event held at the Radisson Hotel.

The morning format included a keynote speech on legislative advocacy by Vita Ostrander, Immediate Past President of AARP, a panel discussion on Alternative Care for the Elderly and a Rally for Seniors at the State House. The afternoon began with a luncheon address by The Honorable Carroll A. Campbell, Jr., Governor of South Carolina on the development of a State Policy on Aging. Following the luncheon address participants attended one of four discussion groups: What Is A Life Care Community?, How Do I Obtain A Living Will?, Do I Need Long Term Care Insurance? and There Are Doctors

Who Care! A wrap-up session concluded the days' events. Two hundred older South Carolinians attended this very educational program.

LEGISLATIVE INTERN PROGRAM

The University of South Carolina, College of Social Work, placed Debra Blakeley, a second year graduate student, with the Committee for the 1986-87 academic year. Jo Anne St. Clair, also a second year graduate student from the College of Social Work was placed with the Committee for the Spring semester. The Committee has been used previously as an undergraduate field placement, but this is the first for a graduate placement.

Mrs. Blakeley's responsibilities included developing a directory of life care and retirement communities in South Carolina, contacting other state's legislative staff for information regarding laws that regulate Life Care Communities, contacting various development corporations regarding their interest in future developments in South Carolina, and acting as the Committee's liaison with the S.C. Retirement Communities Association. She also served as a member of the HHSFC Quality Assurance Advisory Committee, followed various bills of interest to the Committee through the legislative process, and attended meetings of the House and Senate Committees.

Ms. St. Clairs' responsibilities included following bills sponsored by the Committee's legislative members through the legislative process, writing bill summaries and side-by-sides of legislation, attending meetings of House and Senate committees, providing legislative updates for organizations in the Aging Network, participating in the Health Issues Update, 1987 sponsored by Lexington County Hospital and involvement in the planning for Senior Citizens' Day with the Legislature.

COMMITTEE AND STAFF LIAISON ACTIVITIES

Members of the Committee and/or staff worked co-operatively throughout the year with the Commission on Aging, Tax Commission, Comptroller General's Office, State Election Commission, Human Affairs Commission, State Retirement System, Department of Social Services, Department of Health and Environmental Control, State Library, State Reorganization Commission.

Chairman Patrick B. Harris represents the Committee on the Health Care Planning and Oversight Committee and the Human Services Integration Project. Chairman Harris and Senator Isadore Lourie serve as ex-officio members of the S.C. Commission on Aging.

Ms. Barron, Director of Research serves on the Advisory Board of the S.C. Gerontology Center, the S.C. Mental Health Department Task Force on Services to the Elderly, and the Program Design and Evaluation Task Force of the Alzheimer's Disease Continuum of Care Project of Central Midlands Regional Planning Council.

Sherri Craft, Research Assistant, is serving on the Mental Retardation Code Revision Task Force.

Committee members and/or staff regularly attend sessions of the following organizations interested in aging: American Association of Retired Persons, S.C. Federation of Older Americans, and the S.C. Gerontological Society.

Regular contact is maintained with committees and agencies of other states as well as with the Senate Special Committee on Aging and the House Select Committee on Aging of the U.S. Congress, on which Third District Congressman Butler Derrick and Second District Congressman Floyd Spence serve.

Public presentations are made frequently by the Committee and staff to large and small community and church groups, conferences, workshops, and continuing education programs for hospitals and nursing homes.

Information about numerous aging issues and legislative action are distributed upon request to

members and staff of the S.C. Legislature and other state legislatures, state agency personnel, national and state organizations and interested citizens.

PUBLICATIONS

The following publications are available from the Committee office and distributed upon request:

1. Annual Reports 1970-1986
2. "Declaration of a Desire for a Natural Death" Form and Act, Effective March 6, 1987
3. "Homestead Tax Exemption Program," 1986
4. "Personal Medical Record," "As We Grow Older", 1985 "Get the Answers", February 1986
5. "The Elderly," Southeastern Human Services News, April 1986
6. "No Easy Choices: Options for Your Older Parents" April 1986
7. S.C. Senior Citizens Handbook, A Guide to Laws and Programs Affecting Senior Citizens, May 1985
8. Directory of Research Personnel, 1985-86
9. "A History of the S.C. Commission on Aging, 1966-1986"
10. Directory of Retirement and Life Care Communities in S.C. March, 1987
11. "A Study of Alzheimer's Disease in S.C.", December 1986

IX. REPORTS
A STUDY OF ALZHEIMER'S DISEASE IN SOUTH CAROLINA
Executive Summary

Section 174 of Part I of Act 540 of 1986 directed the Joint Legislative Health Care Planning & Oversight Committee, in conjunction with the Joint Legislative Committee on Aging, to review state policies as they affect persons with Alzheimer's disease and related disorders. Based on this review, the Committee was directed to identify policy changes which would improve the care of such persons. Pursuant to the legislative proviso, the Committee surveyed those state agencies which may be somehow involved with Alzheimer's patients, either through regulation, service, or research. The Committee also solicited information from persons active in Alzheimer's support groups throughout the state, primarily family members of Alzheimer's patients.

The report submitted in December, 1986 describes the toll that Alzheimer's disease and related disorders exacts from its victims, their families, and caregivers. National and state statistics indicate the increasing number of persons and families affected, and the tremendous cost associated with the disease. Despite public misperceptions, Medicare and private health insurance provide virtually no financial assistance; Medicaid coverage is available only to those patients who become impoverished.

The federal and state governments, including South Carolina, have started to recognize the need for research, education, services, and financial assistance. In South Carolina, current resources dedicated to these problems are limited. The Study recommendations focus on the need for:

- More biochemical, clinical, psychosocial, epidemiological, and public policy research;
- Educational programs about the disease and its effect on patients and their families for family caregivers and health professionals;

-Programs to educate the general public about long term care services and the lack of public and private insurance coverage;

-A coordinated, comprehensive system to deliver community and in-home services to health impaired elderly and disabled persons.

-Bureaucratic and institutional sensitivity to the special needs of persons with Alzheimer's disease or related disorders;

-Expanded Medicaid services and eligibility (including changes designed to avoid impoverishing a patient's healthy spouse) and changes in payment methods to adequately cover special needs; and

-Encouragement of private long term insurance and other insurance coverage.

LEGISLATIVE RECOMMENDATIONS from the ALZHEIMER'S STUDY

1. Joint resolution to direct the S.C. Commission on Higher Education to study existing resources allocated to Alzheimer's research, recommend changes if necessary recommend cost effective network for establishing a center for diagnosis and treatment. (Drafted)
2. A bill to create the Long Term Care Council to coordinate services to all health impaired elderly. (S.253)
3. A bill to direct the Long Term Care Council to develop a comprehensive system of community based services, especially adult day care and respite care. (S.253)
4. A bill to direct the S.C. Commission on Aging to study the cost and benefits of establishing a statewide, computer-based volunteer services credit program. (S.252)
5. A bill to prevent impoverishment of a healthy spouse in determining eligibility for Medicaid and other long term care services. (Drafted)

6. A bill to implement a program to educate citizens concerning coverage available for long term care services through Medicare, Medicaid and private insurance policies. (S.252)
7. A bill to specifically authorize the Dept. of Insurance to regulate long term care insurance. (H.2673, S.603)
8. Establish a confidential Alzheimer's disease reporting system through the Department of Health and Environmental Control.
9. Designate Alzheimer's Disease Awareness month.
10. Rename S.C. Handicapped Services Information System to reflect its enlarged capabilities.
11. Revise state day care regulations to remove restrictions which discriminate against Alzheimer's patients.
12. Memorialize the President and Congress to amend the Social Security Act to allow reimbursement under Medicare and Medicaid for community based and institutional care for Alzheimer's patients.

LIFE CARE AND RETIREMENT COMMUNITIES DIRECTORY

One example of collaborative efforts between the Joint Legislative Study Committee on Aging and the South Carolina Commission on Aging was the development of a Directory of Life Care and Retirement Communities in South Carolina. This directory was a response to the numerous phone calls and letters received inquiring about the availability and location of these communities in South Carolina.

In September 1986, a survey instrument was designed and after several reviews, was eventually mailed to sixty various types of communities and housing for the elderly. The initial group of instruments were mailed in September and respondents

were asked to return them by November 5, 1986. However, as we learned by new and developing communities, the instrument was sent to those communities after the original cut-off date. All Councils on Aging and Area Agencies on Aging offices were contacted for any names or information they could provide regarding communities in their catchment areas.

In January 1987, work began to organize data obtained from the instruments and to develop a lay-out for the directory. A total of 300 directories were printed and in March, the first group of directories were mailed out. Directories were mailed to all legislators, all participants in the survey, staff members of the South Carolina Commission on Aging, all Area Agencies on Aging offices, private citizens, various support groups and organizations, and the state and regional libraries.

As investigations pursued in trying to identify as many communities in the state as possible, several networks were formed with persons in the Life Care/Retirement industry. One outgrowth of this networking was assistance by the Study Committee's Research Director, Keller Barron, and Legislative Intern, Debra Blakeley to Patrick Mason, Executive Director, in helping to organize the South Carolina Retirement Communities Association.

The South Carolina Commission on Aging plans to publish more copies in the future if the requests warrant. However the Joint Legislative Study Committee on Aging will continue to act as a clearinghouse for information regarding new developments or changes.

X. PROJECTS

S.C. Human Services Integration Project

Chairman Patrick Harris serves on the Human Services Integration Policy Group responsible for directing policy for the S.C. Human Services Intergration Project of the State Reorganization Commission.

South Carolina is one of five state receiving funds from the U.S. Department of Health and Human Services for a pilot project to demonstrate integrated service delivery systems for human services.

The project, which will run for 3 1/2 years, had a start-up date of May 1, 1985. S.C. will receive approximately \$1.5 million for the administration of eight pilot projects.

Four of these involve:

1. Slater-Marrietta Human Services - Rural service delivery
2. Mental Health Association, Greenville - Homeless and homeless mentally ill
3. Community Planning Council of Greenville - Multi-problem clients
4. Dept. of Social Services - Deinstitutionalized elderly

Alzheimer's Disease Continuum of Care Project

Under a grant from the Administration on Aging of \$173,344 with matching state and local funds, the Central Midlands Area Agency on Aging will develop a comprehensive system of care through integration of medical care, social service, formal and informal support systems.

Support Services for Older Persons

During the first year of a four year grant from the Robert Wood Johnson Foundation, the Dept. of Health and Environmental Control will receive \$230,000 to develop and implement in Charleston and Hilton Head a system of in-home support services for the moderately and severely impaired elderly persons 60 years or older who have the ability to pay for services.

PROPOSED PROJECTS

S.C. Panel Longitudinal Study of Older Adults

This longitudinal study will provide an accurate, reliable profile of non-institutionalized adults 55 years and older in South Carolina, which could be used for developing State policy and for long-range

planning. This project would be carried under the auspices of the S.C. Commission on Aging.

Skills of Older Driver's

Under a grant from the U.S. Department of Health and Human Services of \$155,869 with portions of matching state and local funds, the Department of Health and Environmental Control will provide driver skills training for older citizens.

APPENDIX A
PRELIMINARY POPULATION PROJECTIONS, 1985-2010
FOR AGES: 65 AND OLDER

	1985	1990	1995	2000	2005	2010
ABBEVILLE	3100	3430	3530	3570	3620	3950
AIKEN	12350	14920	17200	18720	19580	21500
ALLENDALE	1550	1780	1840	1960	2060	2240
ANDERSON	17090	20090	22170	23920	25880	28880
BAMBERG	2230	2370	2390	2410	2340	2320
BARNWELL	2320	2550	2700	2790	2850	3170
BEAUFORT	8240	12000	16630	21250	26030	32530
BERKELEY	6600	8910	11110	14030	17550	24540
CALHOUN	1520	1580	1600	1550	1540	1640
CHARLESTON	26500	32140	36520	39290	41610	45920
CHEROKEE	4870	5780	6320	6790	7260	7970
CHESTER	4240	4890	5210	5280	5210	5230
CHESTERFIELD	4810	5620	6210	6660	7190	8040
CLARENDON	3520	4080	4500	4840	5340	6150
COLLETON	4060	4520	4830	5130	5470	6080
DARLINGTON	6920	7980	8650	9130	9530	10390
DILLON	3440	3930	4190	4290	4530	5030
DORCHESTER	5280	7400	9800	13170	18430	26450
EDGEFIELD	2050	2340	2570	2770	2950	3370
FAIRFIELD	2790	3220	3550	3770	3940	4150
FLORENCE	11240	13000	14180	15050	15950	17630
GEORGETOWN	4920	6180	7060	7680	8320	9700
GREENVILLE	32630	37870	41590	44210	46320	50980
GREENWOOD	7410	8220	8810	9140	9330	10040
HAMPTON	2460	2820	3010	3100	3210	3440
HORRY	14180	20650	27960	36540	46260	60510
JASPER	1680	1740	1770	1840	1960	2140
KERSHAW	4610	5500	6280	6870	7540	8700
LANCASTER	6100	7060	7790	8330	9000	10110
LAURENS	7120	8130	8750	9090	9290	9830
LEE	2050	2180	2170	2170	2130	2310
LEXINGTON	12390	15270	17340	19480	21920	26640
MCCORMICK	940	1020	1080	1120	1130	1230
MARION	4040	4500	4690	4700	4750	4960
MARLBORO	3670	4070	4260	4330	4390	4800
NEWBERRY	4870	5240	5270	5100	4980	5310
OCONEE	6220	6990	7630	8680	9760	11110
ORANGEBURG	9510	10650	11240	11610	12060	13100
PICKENS	8340	9490	10090	10770	11510	12590
RICHLAND	23840	27620	29990	31330	32300	35010
SALUDA	2300	2570	2760	2870	2930	3160
SPARTANBURG	24390	27330	29100	30390	31890	34780
SUMTER	7970	9280	40290	11320	12330	13430
UNION	4190	4750	5110	5270	5440	5600
WILLIAMSBURG	4250	4670	4790	4790	4760	5100
YORK	11150	13200	14850	16400	18100	20990
THE STATE	345900	409500	456700	503500	550400	632700

STATE BUDGET AND CONTROL BOARD
DIVISION OF RESEARCH AND STATISTICAL SERVICES

5/86

APPENDIX B

GROWTH OF SOUTH CAROLIN ELDERLY POPULATION PROJECTION 1940 - 2000

	1940	1950	1960	1970	1980	1990P	2000P
TOTAL POPULATION	1,899,804	2,117,027	2,382,594	2,590,516	3,121,820	3,622,000	4,118,000
60+	126,345	169,560	217,985	286,272	416,144	552,300	659,400
75+	19,322	30,817	47,170	65,736	99,195	165,700	239,800
60+: % OF TOTAL POPULATION	.6	8	9.1	11	13.3	15.2	16.0
75+: % OF TOTAL POPULATION	1.01	1.45	1.97	2.53	3.17	4.6	5.8
75+: % OF ELDERLY POPULATION	15.2	18.1	21.6	22.9	23.8	30.0	36.4

Prepared by S.C. Commission on Aging
May 1987

APPENDIX C

1986 General Election Voter Activity By Age Within County

COUNTY	TOTAL REGISTERED	TOTAL VOTED	% VOTED	[-----65 & OVER-----]		
				TOTAL REGISTERED	TOTAL VOTED	% VOTED
ABBEVILLE	9,474	5,716	.06	2,270	1,620	.71
AIKEN	46,105	25,062	.54	8,916	5,796	.65
ALLENDALE	5,114	3,282	.64	1,105	822	.74
ANDERSON	47,222	29,055	.61	10,073	6,920	.68
BAMBERG	7,374	4,359	.59	1,642	1,119	.68
BARNWELL	9,388	6,066	.64	1,794	1,358	.75
BEAUFORT	30,071	16,242	.54	7,107	5,162	.72
BERKELEY	34,415	19,153	.55	4,516	3,165	.70
CALHOUN	6,426	3,834	.59	1,321	912	.69
CHARLESTON	117,740	62,295	.52	20,115	13,820	.68
CHEROKEE	18,139	12,358	.68	3,755	2,758	.73
CHESTER	11,293	6,455	.57	2,793	1,845	.66
CHESTERFIELD	13,836	7,740	.55	3,029	2,003	.66
CLARENDON	13,942	8,294	.60	2,879	2,007	.69
COLLETON	14,261	8,078	.56	3,078	1,991	.66
DARLINGTON	25,297	13,794	.54	4,820	3,136	.65
DILLON	12,586	6,374	.50	2,286	1,443	.63
DORCHESTER	29,037	15,662	.53	4,387	2,786	.63
EDGEFIELD	8,408	4,868	.57	1,567	1,094	.69
FAIRFIELD	10,000	6,279	.62	1,975	1,402	.70
FLORENCE	48,081	26,461	.55	8,045	5,279	.65
GEORGETOWN	19,213	10,585	.55	4,130	2,796	.67
GREENVILLE	115,552	74,548	.64	20,740	15,449	.74
GREENWOOD	21,945	12,422	.56	4,792	3,203	.66
HAMPTON	9,914	5,540	.55	1,808	1,192	.65
HORRY	50,487	28,709	.56	10,564	7,184	.68
JASPER	8,887	5,823	.65	1,518	1,173	.77
KERSHAW	17,038	11,155	.65	3,207	2,411	.75
LANCASTER	19,575	12,382	.63	4,169	2,995	.71
LAURENS	19,997	11,853	.59	4,676	3,347	.71
LEE	9,694	5,703	.58	1,783	1,248	.69
LEXINGTON	58,587	40,420	.68	8,199	6,079	.74
MCCORMICK	3,311	2,011	.60	724	508	.70
MARION	13,457	7,502	.55	2,772	1,823	.65
MARLBORO	13,973	6,926	.49	2,552	1,572	.61
NEWBERRY	12,981	8,834	.68	3,572	2,644	.74
OCONEE	18,567	10,983	.59	3,982	2,745	.68
ORANGEBURG	41,220	25,002	.60	7,574	5,518	.72
PICKENS	26,310	16,379	.62	5,133	3,624	.70
RICHLAND	115,168	69,632	.60	17,679	13,071	.73
SALUDA	6,838	4,340	.63	1,595	1,095	.68
SPARTANBURG	78,843	49,188	.62	15,213	10,755	.70
SUMTER	31,758	18,013	.56	5,637	3,998	.70
UNION	13,673	9,053	.66	3,213	2,399	.74
WILLIAMSBURG	18,643	10,820	.58	3,637	2,504	.68
YORK	39,713	21,206	.53	7,697	5,057	.65
STATE TOTALS	1,303,553	770,556	.59	244,039	170,821	.69

APPENDIX D

Homestead Exemption Reimbursement for 1985

COUNTY	TOTALS	
	NUMBER	AMOUNT
ABBEVILLE	2,642	210,651.72
AIKEN	8,188	786,478.81
ALLENDALE	1,053	91,463.61
ANDERSON	12,173	1,032,094.22
BAMBERG	1,558	102,355.81
BARNWELL	1,727	135,623.10
BEAUFORT	4,849	328,193.20
BERKELEY	3,296	228,738.22
CALHOUN	975	81,793.64
CHARLESTON	17,493	1,755,985.15
CHEROKEE	3,742	315,446.67
CHESTER	3,125	304,874.88
CHESTERFIELD	3,111	212,401.81
CLARENDON	1,806	161,703.35
COLLETON	2,651	199,693.30
DARLINGTON	4,239	320,617.73
DILLON	2,003	146,686.40
DORCHESTER	3,221	222,113.64
EDGEFIELD	1,258	90,824.94
FAIRFIELD	1,522	159,088.60
FLORENCE	7,672	580,674.63
GEORGETOWN	3,167	273,042.49
GREENVILLE	20,990	2,283,097.10
GREENWOOD	5,872	507,089.81
HAMPTON	1,788	141,564.27
HOORY	8,304	691,915.38
JASPER	1,004	104,386.64
KERSHAW	3,190	263,386.14
LANCASTER	3,812	414,348.07
LAURENS	4,990	416,174.57
LEE	1,502	122,983.69
LEXINGTON	8,616	961,945.56
MCCORMICK	657	44,797.15
MARION	2,527	228,365.42
MARLBORO	2,346	146,733.45
NEWBERRY	4,107	270,604.59
OCONEE	4,480	332,211.92
ORANGEBURG	5,861	466,827.17
PICKENS	7,291	679,787.55
RICHLAND	15,752	1,932,670.08
SALUDA	1,445	106,952.38
SPARTANBURG	17,998	2,282,503.73
SUMTER	4,925	437,623.19
UNION	3,429	270,212.47
WILLIAMSBURG	2,055	161,791.72
YORK	8,639	854,857.99
TOTAL	233,051	21,863,375.96

Appendix E
STATE ORGANIZATIONS

American Association of Retired Persons

Dr. John O. Gerald, State Director
4602 Hedick St.
N. Myrtle Beach, SC 29582 272-7361

Health Advocacy (AARP)

Tom R. Day, Advocate
2030 High Pines Road
Rock Hill, SC 29730 327-6909

Joint Legislative Committee (AARP)

Vera Vincent, Chairperson
11 North Clemson Townhouses
Clemson, SC 29631 654-4289

S.C. Adult Day Care Association

Carrie Sinkler-Parker, President
1535 Confederate Ave.
P.O. Box 1520
Columbia, SC 29202-9988 734-6169

S.C. Association of Council on Aging Directors

Kay Jamerson-McDonagh, President
Sumter Council on Aging
P.O. Box 832
Sumter, S.C. 29150 773-5508

South Carolina Federation of Older Americans

Dr. Hayden Igleheart, President
Lander College
Greenwood, S.C. 29646 229-8400

SCFOA Office

101 Carolina Circle
West Columbia, S.C. 29169 796-9672

Legislative Forum (SCFOA)

Rev. Carl May, Chairman
6506 Satchel Ford Road
Columbia, S.C. 29206 782-7312

S.C. Gerontological Society

Dr. Edward D. Sumner, President
College of Pharmacy
171 Ashley Ave.
Charleston, SC 29425

792-8438

S.C. Retired Educators Association

Leslie T. Gilbert, President
421 Zimalcrest Dr.
Columbia, SC 29210

772-6553

S.C. Retirement Communities Association

L. Richard Nixon, President
Patrick Mason, Executive Director
4201 Blossom St.
Columbia, SC 29205

782-7466

ASSOCIATION LIAISON

S.C. Hospital Association

Margaret Wickenberg
4540 Fernwood Road
Columbia, SC 29206

787-3359

STATE AGENCIES

S.C. Commission on Aging

Rev. M. L. Meadors, Jr., Chairman
Ruth Q. Seigler, Exec. Director
915 Main St.
Columbia, SC 29201

734-3203

**Statewide Advisory Committee on
Alzheimer's Disease**

Kay Mitchell, Staff
915 Main St.
Columbia, S.C. 29202

734-3203

Council on Elder Affairs

Nellie Claire Brown, Chairperson
904 Myrtle Drive
Rock Hill, SC 29730

327-3388

Community Long Term Care

Delores Wilkie, Director
Health and Human Services Finance Commission
1801 Main St.
Columbia, S.C. 29202-8206 758-2921

McKnight-Boyle Chair of Gerontology

Medical University of S.C.
Dr. Allen Johnson, Chair
171 Ashley Avenue
Charleston, SC 29425 792-2411

S.C. Gerontology Center

Dr. Ernest Furchgott, Director
Barnwell College
University of S.C.
Columbia, SC 29208 777-4221

Appendix F

Summary of Legislation Enacted Through 1986 Related to Aging Interests

AGING COMMITTEE

Establishment of Permanent Committee

The Committee to Study Public and Private Services, Programs and Facilities for the Aging has been continued as a permanent legislative study committee (Code 2-51-10, 1978).

COMMISSION ON AGING

Establishment of State Agency

The S.C. Interagency Council on Aging (Act No. 749, 1966) was recognized and designated the South Carolina Commission on Aging in 1971.(Code 43-21-10, 1971).

Reconstitution of Commission Membership

The Commission was taken out from under the Governor's Office, the number of members was reduced from two to one from each congressional district, added to the appointment by the Governor "With the advice and consent of the Senate," increased meetings to six, added PRT, Health and Human Services Finance Commission, Commission on Alcohol and Drug Abuse, and Commission on Women to the Coordinating Council. (Code 43-21-10; 43-21-120, 1986)

CONSUMER REPRESENTATION

Public Members

"Lay," "consumer," "public" members are added to the following boards: Occupational Therapy (Act 139 Sec. 6, 1982), Podiatry (Code 40-51-30, 1982), Speech Pathology and Audiology (Code 40-67-20, 1982), Psychology (Code 40-55-20, 1982), Physical Therapists (Code 40-45-10, 1982), Opticianry (Code 40-38-10, 1982), Optometry (Code 40-37-10, 1982),

Social Workers (Code 40-63-20, 1982), Contractors (Code 40-11-20, 1983), Engineering (Code 40-21-40, 1983), Environmental Systems Operators (Code 40-23-20, 1983), Architects (Code 40-3-30, 1984).

CRIME

Compensation of Victims of Crime

The S.C. Victim Compensation Board has been established to administer a program of financial assistance and awards to victims of crime (Code 16-3-1110-1340, 1982).

Victim's Witness's Bill of Rights:

This Bill of Rights is to be used as a guide to officials in establishing appropriate policies and procedures for the treatment and handling of victims and witnesses. State or local law enforcement agencies shall assume the costs for evidentiary collection in retrieving, towing or storing a stolen conveyance and costs for routine medical exams for victims of criminal sexual conduct, effective October 1, 1985 (Code 16-03-1530, 1984).

EDUCATION

Establishment of the Community Education Advisory Council

The Community Education Advisory Council has been established to promote and coordinate the utilization of school and other community facilities to meet the needs of the community (Code 59-44-50, 1976).

Free Tuition at State Educational Institutions

State-supported colleges, universities and technical schools are authorized to permit South Carolina residents at least 60 years of age to attend classes on a space available basis without payment of tuition (Code 59-111-320, 1974, 1978).

HEALTH

Adult Abuse and Protection Act

Abuse, neglect or exploitation of a senile or developmentally disabled person has been prohibited. Protective services are provided (Code 43-29-40, 1974, 1976).

Adult Day Care

The licensing authority for adult day care facilities has been established under the Department of Health and Environmental Control (Code 44-65-10, 1976.) Uniform statewide fire regulations pertaining to adult day care centers have been enacted (R.666, 1986).

Adults in Life Threatening Situations

Procedures by a law enforcement officer for taking an adult in a life-threatening situation into protective custody have been mandated (Code 23-1-220, 1984).

Alzheimer's Disease and Related Disorders

A proviso in the 1986-87 Appropriations Act directed the Joint Health Care Planning and Oversight Committee in cooperation with the Joint Legislative Committee on Aging to review State nursing home regulations as they apply to patients with Alzheimer's Disease and related disorders and to review State policies on the financing and reimbursement of the costs of health care, including respite care for patients with Alzheimer's Disease and related disorders, and to identify policy changes which would improve the care of patients with Alzheimer's Disease and related disorders. This report was submitted to the Committees December, 1986. Proviso, Sec. 174, Part I, Act 540, 1986.

Bill of Rights for Residents of Long Term Care Facilities

Each resident must be given by the facility a written and oral explanation of the rights,

grievance procedures and enforcement provisions of the Bill of Rights (Code 44-81-10-70, 1985)

Client Patient Protection Act

Abuse or neglect of a client or patient in any public or private facility has been defined, made unlawful, and must be reported within twenty hours (Code 43-30-10-100, 1984).

Creation of a Long-Term Care Division

The Long-Term Care Division has been established within the S.C. Department of Mental Health and is under the direction of a deputy commissioner (Code 44-9-50, 1976).

Definition of Death

The Uniform Determination of Death Act was passed defining death as 1) irreversible cessation of circulatory and respiratory functions or 2) irreversible cessation of all functions of the entire brain, including the brain stem (Code 44-43-460, 1984).

Establishment of Hypertension Screening Clinics

The Department of Health and Environmental Control has established a network of Hypertension Screening and Treatment Clinics throughout the state to detect and treat hypertension (high blood pressure). This condition, often symptomless, occurs more than twice as often among people aged 65-80 than in the population as a whole (Appropriation Act, 1974-1975).

Establishment of a Monetary Penalty System for Health Care Facilities

A monetary penalty system has been established for the violation of licensing standards in hospitals, nursing homes, and intermediate care facilities (Code 44-7-360, 1976).

Eyeglasses Discounts

Special discounts are not prohibited on purchases of spectacles, eyeglasses, lenses or any part used

in connection therewith to persons over sixty-two years of age (Code 40-37-240, 1978).

Hearing Aid Regulations for Fitting and Selling

South Carolina statutes have been enacted which govern the licensing of persons who fit and sell hearing aids, and regulate the manner in which they conduct their business (Code 40-25-40, 1971, 1972, 1978). A representative of the general public has been added to the Hearing Aid Dealers and Fitters Commission within DHEC (Code 40-25-40, 1978). Licensing regulations have been amended to provide continuing education requirements (Code 40-25-150, 1982). Hearing aids and their attachments are exempt from sales tax (Appropriation Act 1985-86).

Home Health Agency Licensure

Public, nonprofit and proprietary home health agencies have been required to be licensed by DHEC, (Code 44-69-10, 1978) and to obtain a Certificate of Need prior to licensure (Code 44-69-75).

Any person, organization, political subdivision, or governmental agency representing itself as providing Home Health services must be licensed by DHEC (Code 44-69-30, 1983).

Hospital Restructuring

Counties, municipalities and Health Service Districts in the State may form corporations or reincorporate and operate health care facilities and publicly owned hospitals on the same basis as not-for-profit or proprietary hospitals (Code 44-7-1430, 1984).

Hospice

The authority to regulate and license hospice programs has been established under the Department of Health and Environmental Control (Code 44-71-10-110, 1983).

Itemized Billing

Skilled nursing homes, intermediate care facilities and residential care facilities have been

required to provide an item-by-item billing of all charges for all services to the patient or person paying the bill, on request (Code 43-27-40, 1975).

Licensing of Community Residential Care Facilities

Community residential care facilities licensing has been consolidated under the Department of Health and Environmental Control, excepting those serving children and adolescents and chemical abuse residential treatment facilities operated by the State Department of Mental Health. Each client must have an individual plan of care and itemized billing (Code 44-7-310, 44-21-510, Effective April 15, 1985).

Medicaid Income Limitations

The state limitation on the maximum income a person may receive and be eligible for skilled and intermediate nursing care has been increased to be in line with the federal limitation (Appropriation Act, 1979-1980).

Nursing Home Administrators

The composition and qualification of the members of the Board of Nursing Home Administrators have been changed to establish licensure, educational and experience requirements. Continuing education has been mandated (Code 40-35-10, 1980).

Ombudsman

A Nursing Home Ombudsman who receives complaints or reports concerning patient care and who investigates and seeks to resolve complaints has been established in the Governor's office (Code 43-37-10, 43-37-20, 1977).

In 1980 these code sections were repealed, the title changed to Ombudsman and the duties and responsibilities broadened (Code 43-38-10, 43-38-50, 1980). Release of records by a general hospital which has treated a client during a period under investigation has been authorized (Code 43-38-20, 1986).

HOMESTEAD TAX EXEMPTION

Homeowners

Homeowners who are 65 or older and have resided in the state for at least one year receive the benefits of a homestead tax exemption which provides that the first \$20,000 of the fair market value of the dwelling place, including mobile homes on leased land, shall be exempt from municipal, county, school and special assessment real property taxes (Code 12-37-250, \$20,000--1984, \$15,000--commencing July, 1980, \$12,000--1978 (extended to municipal property taxes), \$10,000--1977 - 1973, (county).

Reimbursement

Counties and municipalities are reimbursed by the state for losses they incur by reason of granting the exemption (Code 12-37-270, 280, 1971).

Application

Applications for homestead exemption are purchased and distributed to the counties by the Comptroller General's office (Code 12-37-250, 1979).

Written application must be made on or before July 15 of the tax year in which the exemption is claimed, (Code 12-37-250, for tax years beginning after Dec. 31, 1985).

The application deadline from January 1 to May 1 was extended to June 30 for 1984 only (Code 12-37-250, 1984), to June 15 for 1985 (Act.235, 1985).

The requirement for annual reapplication has been repealed. However, if a person's eligibility changes and the County Auditor is not notified, a lien or penalty may be imposed (Code 12-3-145, 12-37-255, 1981).

Surviving Spouse

Exemption is provided for a surviving spouse 50 years of age or older. This exemption allows the surviving spouse nine months in which to obtain complete fee simple title to the homestead if spouse died intestate and to continue the exemption if the

dwelling place is on leased land (Code 12-37-250, 1979). The surviving spouse may transfer such exemption to a newly acquired dwelling place (Code 12-37-250, 1982).

Part Ownership

The Homestead Exemption shall apply to eligible persons who own a dwelling in part in fee or in part for life and also a dwelling when the legal title is held by a trustee (Code 12-37-250, 1980).

Residential Classification

The classification of property qualifying for the Homestead Exemption shall be residential and taxed on an assessment equal to 4% of the property's fair market value (Code 12-37-250, 1980).

Any agriculturally classified lands that are a part of the homestead shall be taxed on an assessment equal to 4% of the lands' value for agricultural purposes (Code 12-37-250, 1984).

Qualification

Payment of real property taxes on or before March 15 following the year for which Homestead Exemption is claimed shall not be a condition to qualify for the exemption (Code 12-37-250, 1980).

Life Estates

Life estates shall qualify for Homestead Exemption when the person entitled to the exemption creates such an estate by conveying the remainder to the homestead in fee reserving to himself a life estate (Code 12-37-250, 1980).

Homestead Exemption shall apply to life estates created other than by will and on or before December 31, 1979 instead of December 31, 1971 (Code 12-37-250, 1980).

Penalty

Due to the increase in property taxes resulting from implementation of Act 208, the time for payment of taxes was extended to March 1, without penalty, for 1983 only (Code 12-37-250, 1983).

HOUSING

Establishment of State Housing Authority

A State Housing Authority has been established. Its purpose among others, is to encourage the growth of specialized housing for the elderly (Code 31-3-110, 1971).

Tax Exemption for Nonprofit Housing for the Elderly

Private, nonprofit organizations have been exempted from real estate taxes on property used as specialized housing for the elderly (Code 12-37-220, 1971).

Condominium Conversion

The rights and duties of owners, landlords and tenants when rental units are converted to condominium ownership have been established. Persons 60 and over have 120 days before they must vacate. Persons under 60 have 90 days. (Code 27-31-10-300, 410-430, 1983)

Landlord-Tenant

The S.C. Residential Landlord and Tenant Act regulates the renting and leasing of dwelling units, establishes jurisdiction over the parties involved, and provides for landlord and tenant obligations, liability and remedies. (Code 27-40-10, 1986).

INCOME TAX

Dependent Care

State income tax credit for expenses for household and dependent care services necessary for gainful employment may be claimed as provided in Internal Revenue Code §21, except "applicable percentage" means 7% and is not reduced if adjusted gross income exceeds \$10,000. Only expenses of S.C. gross income directly attributable to items qualify. (Code 12-7-618, 1986)

Residential Exclusion

The gain or the sale of the personal residence by an individual 55 or older is excluded from gross income for the purposes of State income tax, up to \$125,000, as a one-time residential exclusion (Proviso, FY 83-84 Appropriation Act).

Retirement Exclusion

Civil service retirees, military retirees and regular retirees are allowed to deduct from taxable income \$3000 of the pension income received in each taxable year (Code 12-7-435, 1985)

Social Security Exemption

State taxation of income from Social Security and Railroad Retirement Benefits has been prohibited (Code 12-7-560, 1984).

Volunteer Mileage Deduction

Volunteers may deduct 14 cents per mile for travel for Volunteer Services for charitable organizations (Code 12-7-700, 1984). Repealed by Act 101, S.C. Federal Income Tax Conforming Amendments, effective 5/21/85, allowing 12 cents, (Code Title 12, Chapter 7, 1985)

INSURANCE

Standards of Readability

Department of Insurance regulations have been enacted to provide for minimum standards of readability of commonly purchased insurance policies (Code 38-3-61, 1979).

Medicare Supplement Insurance Regulations

Department of Insurance regulations have been enacted to eliminate unfair and deceptive practices in the promotion, solicitation, sale and replacement of individual accident and health insurance policies to persons who are qualified for Medicare by reason of age and to persons who have a current Medicaid eligibility card (Vol. 25--Rule 69-34.1.2. 1980). Group Medicare Supplement insurance must meet

federal minimum standards, including seventy-five per cent loss ratio (Code 38-35-940, 1982).

"Free Look"

Accident and health or hospitalization insurance policies must permit the insured to return such policy for any reason and if solicited by direct response insurer, the insured shall have 30 days in which to return the policy and to receive full return of the premium (Code 38-35-140, 1982).

JURY SERVICE

Age Discrimination Eliminated

The maximum age of 65 has been eliminated as a qualification for jury service (Code 14-7-140, 1974).

LEGAL AFFAIRS

Death with Dignity (Living Will)

An adult may make a written declaration, as prescribed by law instructing his physician to withhold or withdraw life sustaining procedure in the event of a terminal condition. Effective date March 6, 1986. (Code 44-77-10 et. seq., 1986)

Durable Power of Attorney

Whenever a person designates another his attorney by a power of attorney, this power has been extended, if the principal so desires in writing, so that it is not affected if he becomes incapable of managing his own estate due to physical disability or mental incompetence (Code 32-13-10, 1978).

Probate Code

The S.C. Probate Code has been revised to simplify and clarify the law to promote a speedy and efficient system for estate liquidation and distribution, and to make the law uniform among various jurisdictions. Effective date July 1, 1987. (Code 62-1-100 et. seq., 1986)

MENTAL HEALTH

Transportation

Friends and relatives may transport individuals alleged to be mentally ill to the appropriate health facility (Code 44-17-440, 1982).

Hearings

Hearings for Mental Health Judicial Commitment proceedings may be held on the same day as the designated examinations (Code 44-17-540, 1982).

RECREATION

Free Hunting and Fishing Licenses

Residents of South Carolina for at least one year who are 65 or older have been made eligible for free hunting and fishing licenses from the Department of Wildlife and Marine Resources (Code 50-9-840, 1978).

Free Admission to Certain State Park Facilities

South Carolinians aged 65 or older have been granted free admission to state park facilities for which a charge is customarily made (except overnight lodging, and recreation buildings) and are granted half-price admission to campsites (Code 51-3-60, 1973, 1975, 1979).

RETIREMENT

Cost-of-Living Increases in Retirement Benefits

Teachers, state employees and other public workers covered by the South Carolina Retirement System have been granted increased benefits from the system, not to exceed four percent, when the cost of living rises (Code 9-11-310, 1974). The maximum waiting period for cost of living increases for future retirees has been reduced from 24 months to 12 months (Code 9-1-1810, 9-11-310, 1984).

Five percent increases in retirement benefits for state employees and teachers who retired prior to July 1972 (Appropriation Act 1977-78).

A special fund has been created to administer the cost of living increase for retired members and beneficiaries of the system and to increase the employer rate of contribution (Code 9-1-100, 1980).

A one-time bonus of 2% payable Nov. 30, 1984, to persons in the system for the last two Julys was passed (Appropriation Act 1984-85). Bonus of 1% for 1985 authorized (Appropriation Act 1985-86).

If the cost of living advances at least 3% for the two previous Decembers as measured by the Consumer Price Index, retired members (on the second July 1st and each July 1st thereafter) received a 4% increase. In those years when it is less than 3%, retired members will receive an increase equal to the Consumer Price Index. Prior to this amendment, no increase was granted if the CPI was less than 3%. (Code 9-1-1810, 9-11-310, 1984).

Death Benefit

A retiree, whose most recent employer prior to retirement is participating in the Group Life Insurance Program will qualify the beneficiary for a death benefit as follows: 10 years through 19 years service credit, \$1000; 20-29, \$2000; at least 30 years, \$3000. This benefit will cover all state employees, including school district employees and nearly all local government employees. (Appropriation Act 1985-86)..

Dental Insurance

The cost of dental insurance for retirees will be funded from the Insurance Reserve Fund. (Appropriation Act 1984-85)

Dues

Upon request from the retiree, the system may withhold dues for the State Employees Association (Appropriation Act 1985-86)

Establishment of Retirement and Preretirement Advisory Board

A Retirement and Preretirement Advisory Board has been established to review retirement and preretirement programs and policies, propose recommendations and identify major issues for consideration. Two of the members of the eight-member Board shall be retired (Code 9-120, 1976).

Retirement After 30 Years of Service

Members of the South Carolina State Retirement System may retire at 65 years of age or after 30 years of service (Code 9-1-1510, 1975).

Early Retirement

The penalty for retirement prior to age 65 with less than 30 years of service has been changed from five-twelfths of 1% for each month prior to age 65 to being pro-rated on the basis of days (Code 9-1-1550, 1984).

Mandatory Retirement

Any employee or teacher in service who has attained the age of seventy years shall be retired except that with the approval of the employer and the Board he or she may be continued on a yearly basis until reaching the age of seventy-two (Code 9-1-1530, 1978, 1979).

Conservation officers of the Law Enforcement section of the S.C. Wildlife and Marine Resources Department shall be retired at age 65. (Code 9-1-1535, 1982).

Highway patrol officers must be retired at age 62. (Code 9-1-1537, 1986).

Earnings Limitation

The earnings limitation is increased from \$7,000 to \$7,500 for retired members returning to employment covered by the Retirement System. There is no limitation (except for disability retirement) for retirees working in the private sector (State Appropriation Act 1985-86).

Medical Insurance

The cost of medical insurance for retired state employees and teachers on the same basis as active employees, beginning July 1, 1980 has been assumed by the State (Appropriation Act, 1979-80).

Preretirement Education

A Preretirement Education Program for members of the South Carolina Retirement Systems was established (Appropriation Act, 1979-80). This program is administered by the South Carolina Retirement Systems. Sixty-two seminars were held from June 1985 through May 1986 for state agencies, educational institutions, local governments, and political subdivisions reaching over 6000 individuals. This program is designed to assist the public sector in preparing for financial retirement in addition to a smooth transition into retirement.

South Carolina was instrumental in establishing the National Preretirement Education Association for Public Employees in 1984. South Carolina's program has been used as a model for twenty-three other states.

The newsletter, the Systems Update, is published semi-annually and circulated to more than 200,000 active members and retirees.

Reciprocal Agreements

The State has been allowed to enter into a reciprocal agreement with another state to refrain from taxing retirement income (Code 12-7-565, 1976).

Survivor Option

The balance of a member's contribution not recovered prior to the death of the member or a survivor, if selected, would be refunded to the member's estate, instead of remaining in the system.

A member who dies in service with at least 15 years service credit will qualify the beneficiary for a monthly annuity for life. The beneficiary will also receive the group life insurance benefit

payment if the employer is participating in the insurance program. (Code 9-9-100, 9-11-70, 110, 1984, 1985).

SALES TAX

Exemption for Persons 85 Years

Persons 85 and older are exempt from the 1% additional sales tax that went into effect with the passage of the Education Improvement Act. The sales tax charges would be reduced from 5% to 4%. (Code 12-35-515, 1984).

Exemption from Sales Tax on Prescription Drugs and Prosthetic Devices

In 1973, the General Assembly passed legislation to exempt those persons 65 years of age and older from paying sales tax on prescription drugs and prosthetic devices. This law was amended in 1974 to reduce the age to 50 (Code 12-35-560, 1973, 1974). In 1976, the sales tax on prescription drugs and prosthetic devices was repealed (Act 709).

TRANSPORTATION

Interagency Council

The Interagency Council on Transportation has been established to give advice and make recommendations to the Department of Highways and Public Transportation and to the General Assembly on all matters related to public transportation in the State. Member agencies and offices are:

Office of the Governor, Office of the Lieutenant Governor, Regional Transportation Authorities, S.C. Association of Counties, S.C. Assn. of Regional Planning Councils, S.C. Commission on Aging, S.C. Department of Education, S.C. Dept. of Hwy. & Publ. Trans., S.C. Parks, Recreation and Tourism, S.C. Dept. of Social Services, S.C. Dept. of Vocational Rehabil., S.C. Division of Energy Resources, S.C. House of Representatives, S.C. Motor Vehicle Management Off., S.C. Senate (Code 57-3-1010, 1978).

Regional Transportation Authority

Membership, powers, duties, and sources of funds of non-profit authorities existing for public purposes are set out (Code 58-25-10, 1983; 58-25-10-100, 1985)

License Tag Fee Exemption

During 1985, license tag fees increased from \$10.00 - \$17.00. Persons 65 or over who own passenger vehicles (excluding trucks or vans) are exempt from this increase.(Appropriation Act 1985-86)

VOTING

Access

Electors who because of physical handicap or age cannot enter the polling place or stand in line may vote outside the polling place utilizing the vehicle in which they drove or were driven to the polls (Code 7-13-771, 1986)

Registration by mail

Any qualified citizen may register to vote by mailing or having delivered a completed application not later than 45 days immediately prior to any election to his registration board. (Code 7-5-155, 1986). Voter registration is permanent and does not have to be renewed (Code 7-5-160,1976).

Appendix G

Act 402 to Create a Permanent Committee

(R420,H3247)(Code 2-51-10)

An Act to create a Permanent Committee to conduct continuing Studies of Public and Private Services, Programs and Facilities for the Aging.

Be it enacted by the General Assembly of the State of South Carolina:

Findings

Section 1. The General Assembly finds that the Committee to Study Public and Private Services, Programs and Facilities for the Aging, originally

created H. 1286 of 1969 and continued by concurrent resolution through 1977, fulfills a necessary and continuing legislative need and that the functions of the committee can be more properly fulfilled by a permanent committee.

Committee Created

Section 2. There is created a permanent committee to conduct continuing studies of public and private services, programs and facilities for the aging in South Carolina and report its findings and recommendations annually to the General Assembly.

Three members shall be appointed from the Senate by the President thereof, three members shall be appointed from the House of Representatives by the Speaker and three members shall be appointed by the Governor. Terms of legislative members shall be coterminous with their terms as members of the General Assembly and terms of members appointed by the governor shall be coterminous, with the term of the appointing Governor.

Members of the committee shall receive mileage, per diem and subsistence as provided by law for members of boards, committees and commissions.

Expenses of the committee shall be provided by an annual appropriation in the general appropriation act.

The Legislative Council shall provide such legal services as the committee may require in the performance of its duties.

Time Effective

Section 3. This act shall take effect upon approval by the Governor.

Approved the 14th day of February, 1978

Appendix H

Study Committee on Aging Members Since 1959

1959-60	Rep. Martha Fitzgerald, Chairman
	Sen. Wilbur G. Grant
	Sen. John D. Long
	Rep. E. Forte Wolfe
	Gubernatorial Appointees:
1960-61	Dr. Wil Lou Gray
	Mr. O. T. Wallace
	Miss Nell Watson
	Rep. Martha Fitzgerald, Chairman
	Sen. Wilbur G. Grant
1962	Sen. John D. Long
	Rep. T. Ed Garrison
	Gubernatorial Appointees:
	Dr. Wil Lou Gray
	Mr. O. T. Wallace
1963-1968	Miss Nell Watson
	Sen. Wilbur G. Grant
	Sen. John D. Long
	Rep. E. Windell McCrackin
	Rep. T. Ed Garrison
1963-1968	Gubernatorial Appointees:
	Dr. Wil Lou Gray
	Mr. O. T. Wallace
	Miss Nell Watson
	Inactive

1969-71

Sen. Richard W. Riley, Chairman
Rep. Isadore Lourie, Vice-Chairman
Rep. James E. Moore, Secretary
Sen. J. Kenneth Rentiers
Sen. Hyman Rubin
Rep. Patrick B. Harris

Gubernatorial Appointees:

Mr. Harry R. Bryan
Rev. I. DeQuincey Newman
Mr. R. Carl Woodle

1972

Sen. Richard W. Riley, Chairman
Rep. Isadore Lourie, Vice-Chairman
Rep. James E. Moore, Secretary
Sen. J. Kenneth Rentiers
Sen. Hyman Rubin
Rep. Patrick B. Harris

Gubernatorial Appointees:

Father William Pentis
Rev. I. DeQuincey Newman
Mr. James Richmond Driggs

1973-74

Sen. Richard W. Riley, Chairman
Rep. James E. Moore, Vice-Chairman
Rep. Patrick B. Harris, Secretary
Sen. Hyman Rubin
Sen. Edward Saleeby
Rep. Giles P. Cleveland

Gubernatorial Appointees:

Father William Pentis
Rev. I. DeQuincey Newman
Mrs. B. J. Blackwell

1975

Sen. Richard W. Riley, Chairman
Rep. James E. Moore, Vice-Chairman
Rep. Patrick B. Harris, Secretary
Sen. Hyman Rubin
Sen. Edward Saleeby
Rep. Eugene S. Blease

Gubernatorial Appointees:

Father William Pentis
Rev. I. DeQuincey Newman
Ms. Dorothy M. Blackwell

1976

Sen. Richard W. Riley, Chairman
Rep. James E. Moore, Vice-Chairman
Rep. Patrick B. Harris, Secretary
Sen. Hyman Rubin
Sen. Edward E. Saleeby
Rep. Eugene S. Blease

Gubernatorial Appointees:

Rev. James E. Alewine
Mr. George E. Carlton
Mrs. June B. Furman

1977

Sen. Hyman Rubin, Chairman
Rep. Patrick B. Harris,
Vice-Chairman

Sen. T. Dewey Wise
Sen. John H. Waller, Jr.
Rep. Eugene S. Blease
Rep. Parker Evatt

Gubernatorial Appointees:

Mr. George E. Carlton, Secretary
Rev. James E. Alewine
Mrs. June B. Furman

1978

Sen. Hyman Rubin, Chairman
Rep. Patrick B. Harris, Vice-Chairman
Sen. T. Dewey Wise
Sen. John H. Waller, Jr.
Rep. Eugene S. Blease
Rep. Parker Evatt

Gubernatorial Appointees:

Rev. James E. Alewine
Mrs. June B. Furman
Dr. C. Julian Parrish

1979

Sen. Hyman Rubin, Chairman
Rep. Patrick B. Harris, Vice-Chairman
Sen. T. Dewey Wise
Sen. John H. Waller, Jr.
Rep. Hudson L. Barksdale
Rep. Parker Evatt

Gubernatorial Appointees:

Rev. James E. Alewine
Mrs. June B. Furman
Dr. C. Julian Parrish

- 1980
 Sen. Hyman Rubin, Chairman
 Rep. Patrick B. Harris, Vice-Chairman
 Sen. William W. Doar, Jr.
 Sen. John H. Waller, Jr.
 Rep. Hudson L. Barksdale
 Rep. Parker Evatt
 Gubernatorial Appointees:
 Rev. M. L. Meadors, Jr.
 Dr. C. Julian Parrish
 Mrs. Gloria H. Trowell
- 1981-82
 Sen. Hyman Rubin, Chairman
 Rep. Patrick B. Harris, Vice-Chairman
 Sen. William W. Doar, Jr.
 Sen. Peden B. McLeod
 Rep. Hudson L. Barksdale
 Rep. Parker Evatt
 Gubernatorial Appointees:
 Rev. M. L. Meadors, Jr.
 Dr. C. Julian Parrish
 Mrs. Gloria H. Sholin
- 1983-1984
 Sen. Hyman Rubin, Chairman
 Rep. Patrick B. Harris, Vice-Chairman
 Sen. William W. Doar, Jr.
 Sen. Peden B. McLeod
 Rep. Dill Blackwell
 Rep. Dave C. Waldrop, Jr.
 Gubernatorial Appointees:
 Dr. J. Carlisle Holler
 Dr. C. Julian Parrish
 Mrs. Gloria H. Sholin
- 1984-86
 Rep. Patrick B. Harris, Chairman
 Rep. Dave C. Waldrop, Vice-Chairman
 Rep. Dill Blackwell
 Sen. William W. Doar, Jr.
 Sen. Peden B. McLeod
 Sen. Isadore Lourie
 Gubernatorial Appointees:
 Dr. J. Carlisle Holler
 Dr. C. Julian Parrish, Secretary
 Mrs. Gloria H. Sholin

1987-

Rep. Patrick B. Harris, Chairman
Rep. Dave C. Waldrop, Vice-Chairman
Rep. Dill Blackwell
Sen. William W. Doar, Jr.
Sen. Peden B. McLeod
Sen. Isadore Lourie
Gubernatorial Appointees:
Mrs. Gloria H. Sholin
Mr. Thomas D. Stilwell
Mr. Joseph C. Strickland

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